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SUBSTITUTE HOUSE BILL 3082

State of Washington 58th Legislature 2004 Regular Session

By House Committee on Trade & Economic Development (originally sponsored by Representatives Wallace, Morrell, Veloria, Chase, Upthegrove and O'Brien)

READ FIRST TIME 02/10/04.

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AN ACT Relating to resolving manufactured/mobile home landlord and tenant disputes; amending RCW 59.22.050; adding a new section to chapter 34.12 RCW; adding a new chapter to Title 59 RCW; prescribing penalties; and providing effective dates.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. (1) The legislature finds that there are factors unique to the relationship between a manufactured/mobile homeowner and a manufactured/mobile home park owner. Once occupancy has commenced, the difficulty and expense in moving and relocating a manufactured/mobile home can affect the operation of market forces, and lead to an inequality of the bargaining position of the parties. Once occupancy has commenced, a homeowner may be subject to violations of the manufactured/mobile home landlord-tenant act or unfair practices This chapter is created for the without an adequate remedy at law. protecting the public, fostering fair of and competition, and regulating the factors unique to the relationship between the manufactured/mobile homeowner and park owner.

(2) The legislature finds that taking legal action against a park

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owner for violations of the manufactured/mobile home landlord-tenant act can be a costly and lengthy process, and that many people cannot afford to pursue this process.

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- (3) Therefore, it is the intent of the legislature to provide a less costly and more efficient way for manufactured/mobile homeowners and park owners to resolve disputes, and to provide a mechanism for state authorities to quickly locate owners of manufactured housing communities. The legislature further intends to authorize the department of licensing to register mobile home parks or manufactured housing communities, conduct investigations, issue citations, issue cease and desist orders, and impose fines for violations of the manufactured/mobile home landlord-tenant act.
- NEW SECTION. Sec. 2. The definitions in this section apply throughout this chapter unless the context requires otherwise.
 - (1) "Department" means the department of licensing.
 - (2) "Director" means the director of the department of licensing.
 - (3) "Mobile home park" or "manufactured housing community" means any real property that is rented or held out for rent to others for the placement of two or more mobile homes, manufactured homes, or park models for the primary purpose of production of income, except when the real property is rented or held out for rent for seasonal recreational purposes only and is not intended for year-round occupancy.
- 23 (4) "Landlord" or "park owner" means the owner of a mobile home 24 park or a manufactured housing community and includes the agents of the 25 landlord.
- 26 (5) "Tenant" or "homeowner" means any person, except a transient, 27 who rents or occupies a mobile home lot.
- 28 (6) "Owner" means one or more persons, jointly or severally, in whom is vested:
 - (a) All or part of the legal title to the real property; or
- 31 (b) All or part of the beneficial ownership, and a right to present 32 use and enjoyment of the real property.
- 33 (7) "Unfair practice" means any act that would constitute an unfair 34 or deceptive act or practice under chapter 19.86 RCW.
- 35 (8) "Complainant" means a landlord, park owner, tenant, or 36 homeowner, who has a complaint alleging an unfair practice or violation 37 of chapter 59.20 RCW.

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- 1 (9) "Respondent" means a landlord, park owner, tenant, or 2 homeowner, alleged to have committed an unfair practice or violation of 3 chapter 59.20 RCW.
 - NEW SECTION. Sec. 3. (1) A complainant shall have the right to file a complaint with the department alleging an unfair practice or a violation of chapter 59.20 RCW.
 - (2) The complainant must provide written notice to the respondent prior to notifying the department of an alleged violation of chapter 59.20 RCW or unfair practice. If the complaint is not remedied within the time frame provided by RCW 59.20.200, the complainant may then file a complaint with the department. If no such time frame is applicable to the complaint, then the respondent has thirty days to remedy the violation.
- 14 (3) Upon receipt of a complaint alleging unfair practices or 15 violations of chapter 59.20 RCW, the department shall investigate the 16 alleged violations.
 - (4) The department may require or permit any person to file a complaint or statement in writing, under oath or otherwise as the department determines, as to the facts and circumstances concerning a matter to be investigated.
 - (5) The department has the power to:

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- 22 (a) Issue subpoenas and administer oaths in connection with any 23 investigation, hearing, or proceeding held under this chapter;
 - (b) Take or cause depositions to be taken and use other discovery procedures as needed in an investigation, hearing, or proceeding held under this chapter;
 - (c) Compel attendance of witnesses at hearings;
- 28 (d) Designate individuals authorized to sign subpoenas and 29 citations; and
- 30 (e) Employ investigative, administrative, and clerical staff as 31 necessary for enforcement of this chapter.
- 32 (6)(a) Landlords and tenants shall cooperate with the department in 33 the course of an investigation by:
 - (i) Furnishing any papers or documents requested;
- 35 (ii) Furnishing in writing an explanation covering the matter 36 contained in a complaint when requested by the department;

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- (iii) Allowing authorized access to department representatives for inspection of mobile home parks/manufactured housing community facilities relevant to the alleged violation being investigated; or
 - (iv) Responding to subpoenas issued by the department.

- (b) Failure to cooperate with the department in the course of an investigation is a violation of this chapter.
- (7) If after an investigation the department finds that an unfair practice or violation of chapter 59.20 RCW has occurred, the department may deliver a citation to the respondent who committed the violation by certified mail or in person. The citation must specify the violation, the corrective action to be taken, the time within which the corrective action must be taken, the penalties that will result if corrective action is not taken within the specified time period, and the process for contesting the citation through a hearing. The complainant shall also be mailed a copy of the citation.
- (8) If after an investigation the department does not find an unfair practice or violation of chapter 59.20 RCW, the department shall deliver a written notice of that decision to both the complainant and the respondent.
- (9) Department decisions regarding citations for violations and penalties or the failure to find an unfair practice or violation of chapter 59.20 RCW may be contested through an administrative hearing under chapter 34.05 RCW. The administrative law judge appointed under chapter 34.12 RCW shall hear and receive pertinent evidence and testimony. If the administrative law judge decides that the evidence supports the violation by a preponderance of evidence, an order shall be entered to that effect and immediately mailed to the affected parties.
- (10) In order to obtain a hearing, the complainant or respondent must, within thirty days of receiving a citation or written notice from the department, request a hearing. If a hearing is not requested within this time period, the citation or written notice constitutes a final order of the department and is not subject to review by any court or agency.
- 35 (11) For violations that substantially endanger or impair the 36 health or safety of a complainant, the department shall follow 37 procedures for emergency adjudicative proceedings as provided in RCW 38 34.05.479.

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(12) For violations that substantially endanger or impair the health or safety of a complainant, corrective action must take place within twenty-four hours of the receipt of the department's citation. For violations involving the failure of the landlord to provide heat, water, or electricity, corrective action must take place within forty-eight hours of the receipt of the department's citation. For all other violations, corrective action must take place within fifteen days of the receipt of the department's citation.

- (13) If a respondent fails to take corrective action within the required time period and the department has not received a timely request for an administrative hearing, the department may impose a fine, not to exceed five thousand dollars per violation, for every day that the violation remains uncorrected. The department shall establish written guidelines for issuing fines. The department may consider aggravating or mitigating circumstances in assessing any fine. The party to whom a fine has been assessed may appeal the amount of the fine by requesting a hearing within thirty days of receipt of the department's action. If a hearing is not requested within this time period, the fine assessment constitutes a final order of the department and is not subject to review by any court or agency.
- (14) The department may issue an order requiring the respondent, or its assignee or agent, to cease and desist from an unfair or unlawful practice and take such affirmative actions that in the judgment of the department will carry out the purposes of this chapter. The affirmative action may include the following:
- (a) Refunds of rent increases, improper fees, charges, and assessments collected in violation of the terms of this chapter;
- (b) Filing and utilization of documents which correct a statutory or rule violation;
- 30 (c) Reasonable action necessary to correct a statutory or rule 31 violation.
 - (15) Upon application to the department by the respondent showing that a good faith effort to comply with the corrective action requirements of the citation has been made and that the corrective action has not been completed because of factors beyond the respondent's control, the department may extend the time period in which corrective action must be taken before fines are imposed.

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1 (16) The landlord, park owner, or owner is not entitled to any 2 reimbursement of refunds, fines, penalties, or other fees from the 3 tenants or homeowners.

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- (17) This section is not exclusive and does not limit the right of landlords or tenants to take legal action against another party as provided in chapter 59.20 RCW or otherwise. This section does not apply to unlawful detainer actions initiated under RCW 59.20.080; however, a tenant is not precluded from seeking relief under this chapter if the complaint claims the notice in RCW 59.20.080 is illegal.
- NEW SECTION. Sec. 4. The director or individuals acting on the director's behalf are immune from suit in any action, civil or criminal, based upon any disciplinary actions or other official acts performed in the course of their duties under this chapter, except their intentional or willful misconduct.
- NEW SECTION. **sec. 5.** (1) All mobile home parks and manufactured housing communities must be registered with the department.
- 17 (2) To apply for registration, the owner of a mobile home park or 18 manufactured housing community must file with the department an 19 application for registration on a form prescribed by the department. 20 The department may adopt rules to prescribe the contents of the 21 application. The application must include, but is not limited to:
- 22 (a) The name and address of the mobile home park or manufactured 23 housing community owner;
- 24 (b) The name and address of the mobile home park or manufactured 25 housing community manager; and
- 26 (c) The number of lots within the mobile home park or manufactured 27 housing community that are subject to chapter 59.20 RCW.
- 28 (3) Certificates of registration are effective on the date issued 29 by the department. The department shall assign an expiration date and 30 the registration must be renewed annually.

31 <u>NEW SECTION.</u> **Sec. 6.** The department must:

32 (1) Compile the most accurate list possible of all the mobile home 33 parks or manufactured housing communities in the state, the number of 34 lots subject to chapter 59.20 RCW located in each mobile home park or 35 manufactured housing community, and the names and addresses of the

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owners of these parks. The department is encouraged to work with groups including, but not limited to: The office of community development, mobile homeowners' associations, tenant advocacy groups, park owners' associations, and county assessors to generate the list;

- (2) Send out notifications to all known mobile home park owners or manufactured housing community owners that the first annual fees pursuant to section 7 of this act are due. These notifications must include information about late fees, liens, and passing costs on to tenants; and
- 10 (3) Collect the first annual fees due from all mobile home park 11 owners or manufactured housing community owners, and allow ninety days 12 to pass during which late fees and lien notices are sent to 13 noncomplying owners as provided in this chapter.
 - NEW SECTION. Sec. 7. (1) Each owner of a mobile home park or manufactured housing community shall pay to the department an annual registration fee to fund the costs associated with administering this chapter. The fee must be set by rule and determined annually by the department, and may not exceed ten dollars for each mobile home or manufactured home that is subject to chapter 59.20 RCW within a park or community. Manufactured housing community owners or mobile home park owners may pass on no more than one-half the cost of this fee to tenants. The annual fee is to be collected on the date of the registration.
 - (2) If an owner fails to pay the annual fee before the registration expiration date, a penalty fee as determined by the director by rule shall be assessed. The owner is not entitled to any reimbursement of this penalty from his or her tenants.
 - (3) If an owner fails to pay the required fees within ninety days of the registration expiration date, the amount due under this section becomes a lien in favor of the state upon the owner's property. The lien is superior to all other liens and encumbrances except general taxes and local and special assessments, and bears interest computed monthly and compounded annually at a rate of eight percent.
 - (4) The department may adopt fees by rule to cover the costs of administering this chapter in addition to the annual registration fees in this section.

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NEW SECTION. Sec. 8. The manufactured/mobile home investigations 1 2 account is created in the custody of the state treasurer. All receipts from the imposition of fines for violations of chapter 59.20 RCW and 3 the fees collected under sections 3 and 6 of this act must be deposited 4 5 into the account. Expenditures from the account may be used only for the costs associated with administering this chapter. 6 7 director or the director's designee may authorize expenditures from the 8 The account is subject to allotment procedures under chapter 9 43.88 RCW, but an appropriation is not required for expenditures.

- 10 **Sec. 9.** RCW 59.22.050 and 1991 c 327 s 3 are each amended to read 11 as follows:
 - (1) In order to provide general assistance to mobile home resident organizations, park owners, and landlords and tenants, the department shall establish an office of mobile home affairs which will serve as the coordinating office within state government for matters relating to mobile homes or manufactured housing.

This office will ((provide an ombudsman service to mobile home park owners and mobile home tenants with respect to problems and disputes between park owners and park residents and to)) provide technical assistance to resident organizations or persons in the process of forming a resident organization pursuant to chapter 59.22 RCW. The office will keep records of its activities in this area.

- (2) The office shall perform all the consumer complaint and related functions of the state administrative agency that are required for purposes of complying with the regulations established by the federal department of housing and urban development for manufactured housing, including the preparation and submission of the state administrative plan.
- 29 (3) The office shall administer the mobile home relocation 30 assistance program established in chapter 59.21 RCW, including 31 verifying the eligibility of tenants for relocation assistance.
- 32 <u>NEW SECTION.</u> **Sec. 10.** A new section is added to chapter 34.12 RCW 33 to read as follows:
- When requested by the department of licensing, the chief administrative law judge shall assign an administrative law judge to conduct proceedings under Title 59 RCW.

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- 1 NEW SECTION. Sec. 11. Sections 1, 2, and 4 through 6 of this act
- 2 take effect August 1, 2004. The remainder of this act takes effect
- 3 January 1, 2005.
- 4 <u>NEW SECTION.</u> **Sec. 12.** Sections 1 through 8 of this act constitute
- 5 a new chapter in Title 59 RCW.

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